Working together to improve health care quality, outcomes, and affordability in Washington State.

Collaborative Care for Chronic Pain
Report and Recommendations

2018
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Executive Summary

The Robert Bree Collaborative was established in 2011 to provide a forum in which public and private health care stakeholders can work together to improve quality, health outcomes, and cost-effectiveness of care in Washington State. The Bree Collaborative selects three to five health care topics annually and develops recommendations to guide health care purchasing for Washington State agencies and to set a community standard of care for the health care community.

Treatment of chronic pain is widely variable with a high financial and human cost. Moving to a collaborative or team-based approach to managing complex pain has been shown to result in better patient outcomes. The Bree Collaborative elected to address this topic and convened a workgroup to develop recommendations that met from January 2018 to January 2019.

This workgroup developed recommendations for collaborative care specific to chronic pain with life activity impacts. The workgroup decided on the term “life activity impacts” due to the need for an emphasis on patient-centered, individualized care focused on patient-identified goals for resuming affected life activities. Other policy and white papers may use the term high-impact chronic pain.

These recommendations:

- Are built on supporting patient self-management in the context of a biopsychosocial model.
- Acknowledge the high number of people with unmet need due to gaps in or lack of comprehensive care.
- Focus on primary care as the medical home for acute and chronic pain treatment and management through a systems-based approach.
- Focus on goals of improved function, increased quality of life, and greater patient autonomy rather than a primary focus on pain relief.
- Define areas within collaborative care unique to chronic pain with life activity impacts including minimum standards of care of:
  - Patient identification and population management,
  - A care team,
  - A care management function,
  - Basing treatments in evidence-informed care, and
  - Patient-centered supported self-management.
- Include recognizing and limiting the transition from acute and subacute pain to chronic pain.
- Acknowledge the need for substantial change from current practice, especially within primary care.
- Encourage the health care systems to take incremental steps toward evidence-informed, optimal, whole-person care.
- Support this model of care through adequate reimbursement including value-based or alternative payment models.
The Dr. Robert Bree Collaborative was established in 2011 by Washington State House Bill 1311 “...to provide a mechanism through which public and private health care stakeholders can work together to improve quality, health outcomes, and cost effectiveness of care in Washington State.” The Bree Collaborative was modeled after the Washington State Advanced Imaging Management (AIM) project and named in memory of Dr. Robert Bree, a leader in the imaging field and a key member of the AIM project.

Members are appointed by the Washington State Governor and include public health care purchasers for Washington State, private health care purchasers (employers and union trusts), health plans, physicians and other health care providers, hospitals, and quality improvement organizations. The Bree Collaborative is charged with identifying up to three health care services annually that have substantial variation in practice patterns, high utilization trends in Washington State, or patient safety issues. For each health care service, the Bree Collaborative identifies and recommends best-practice, evidence-based approaches that build upon existing efforts and quality improvement activities to decrease variation. In the bill, the legislature does not authorize agreements among competing health care providers or health carriers as to the price or specific level of reimbursement for health care services. Furthermore, it is not the intent of the legislature to mandate payment or coverage decisions by private health care purchasers or carriers.

See Appendix A for a list of current Bree Collaborative members.

Recommendations are sent to the Washington State Health Care Authority for review and approval. The Health Care Authority (HCA) oversees Washington State’s largest health care purchasers, Medicaid and the Public Employees Benefits Board Program, as well as other programs. The HCA uses the recommendations to guide state purchasing for these programs. The Bree Collaborative also strives to develop recommendations to improve patient health, health care service quality, and the affordability of health care for the private sector but does not have the authority to mandate implementation of recommendations.

For more information about the Bree Collaborative, please visit: www.breecollaborative.org.

Treatment of chronic pain is widely variable with high financial and human cost. Moving to a collaborative or team-based approach to managing complex pain has been shown to result in better patient outcomes. The Bree Collaborative elected to address this topic and a workgroup convened to develop recommendations from January 2018 to January 2019.

See Appendix B for the Collaborative Care for Chronic Pain workgroup charter and a list of members.

See Appendix C for results of the Guideline and Systematic Review Search Results.
Background

The workgroup developed recommendations for collaborative care specific to chronic pain with life activity impacts. The workgroup decided on the term “life activity impacts” due to the emphasis on patient-centered, individualized care focused on patient-identified goals for resuming affected life activities. Other policy and white papers may use the term high-impact chronic pain.

Chronic pain, present on most days for three months or longer, is common among adults.1,2 An estimated 40 percent of adults report chronic pain while bothersome chronic pain affects an estimated 20 to 25 percent of adults. 1-2 Chronic pain with major life activity impacts affects about 10 percent of the adult population.1,2 This report focuses on improved management and prevention of chronic or persistent pain with significant life activity impacts in work, social and family life.

Chronic pain is more prevalent for women than men, tends to increase with age, and is most commonly attributed to low back and osteoarthritis pain.2 Persons with chronic pain with life activity impacts frequently report pain at multiple body sites or anatomically diffused pain.3 Chronic pain with life activity impacts is complex and unique to individual patients, often occurring along with comorbidities including obesity, depression, anxiety, and post-traumatic stress disorder.4,5,6

Treatment of chronic or persistent pain with life activity impacts is widely variable with high financial and human cost. Overprescribing of opioids including diversion of medications for both acute and chronic pain has contributed to the current opioid epidemic. Opioids have been shown to be less effective than non-opioid medications such as acetaminophen or non-steroidal anti-inflammatory drugs in the treatment of chronic pain.7 The Washington State Agency Medical Directors Group Guideline on Prescribing Opioids for Pain and the Centers for Disease Control and Prevention Guidelines on Prescribing Opioids for Chronic Pain recommend against opioids for chronic pain as a first-line or routine therapy.8,9

Moving to a collaborative or team-based approach to managing persistent pain with life activity impacts has been shown to result in improved patient outcomes.10,11 This is true for traditionally-delivered in-person care and care delivered via telemedicine, showing flexibility in how models can be implemented and used.12 Due to the complexity of chronic pain with life activity impacts, multifaceted care, or using more than one approach, has been recommended.13 However, most approaches to chronic pain management involve siloed health care providers. Patients benefit from employing multiple ways of managing chronic pain in tandem, rather than expecting one treatment to solve the problem. This can enhance participation in life activities affected by chronic pain and reduce pain bothersomeness. Health care providers can help patients identify diverse, personally helpful chronic pain management techniques. Providers can also recognize and encourage helpful chronic pain management strategies that patients are already using in their daily lives. However, this collaborative approach faces significant barriers from lack of comprehensive reimbursement.
Current iterations of collaborative care as a system draw heavily from quality improvement strategies such as those for chronic illness, especially diabetes, and for depression. Many are conceptually based on the Chronic Care Model developed by Wagner and colleagues in 2001; an integrated system of interventions focused on patients with chronic illness (e.g., diabetes, asthma) moving along a continuum from minimal integration to fully integrated care (interventions integrated into primary care). Collaborative care is based in primary care using a team-based care model with a care coordination function, often supported by health information technology infrastructure, and engaging the patient as a critically important member of the care team by providing resources for self-management support. However, implementation of collaborative care varies across settings and clinical contexts. There is no consensus approach regarding which elements of a systems-based model are critical and which resources are necessary to support the model that is applicable in all settings. The Enhanced Chronic Pain Care Resources Grid (Appendix D) provides an overview and explanation of resources needed to provide collaborative care for chronic pain.

Recommendations are built on patient self-management in the context of a biopsychosocial model. The workgroup’s goal is a collaborative model of care that is patient-centered, individualized, and focused on patient-identified goals for resuming affected life activities that is consistent with previous Bree Collaborative recommendations for low back pain management, integrating behavioral health into primary care, treatment for opioid use disorder, and opioid prescribing. The workgroup acknowledges that some of these recommendations require substantial change from current practice, especially primary care practices, but encourages health care systems to take incremental steps to move toward the evidence-informed, optimal whole-person care, supported by adequate reimbursement.
Recommendations

The goals for collaborative care focused on chronic pain with life activity impacts are improved function, increased quality of life, and greater patient autonomy rather than a primary focus on pain relief.¹ The workgroup strove to define areas within collaborative care unique to chronic pain with life activity impacts while also developing a system to recognize and limit the transition from acute and subacute pain to chronic pain. Ideally, both acute and chronic pain will be managed and treated over time using a systems approach to allow patients to stay within primary care supported by the minimum standards of collaborative care including: patient identification and population management, a care team, a care management function, basing treatments in evidence-informed care, and patient-centered supported self-management.

As seen in image 1, the patient should be at the heart of care with case management intersecting with the patient, provider team, community support, and administrative practices to support the patient.

The workgroup’s aim is that these minimum standards can be used within, and complementary to, other models of care including the 2016 Bree Collaborative Behavioral Health Integration Recommendations and adapted by a wide variety of systems, clinics, and locations.

We define care coordination using the Agency for Healthcare Research and Quality’s definition: “Care coordination is the deliberate organization of patient care activities between two or more participants (including the patient) involved in a patient’s care to facilitate the appropriate delivery of health care services [to meet the patient’s needs and preferences in the delivery of high quality, high value care]. Organizing care involves the marshalling of personnel and other resources needed to carry out all required patient care activities and is often managed by the exchange of information among participants responsible for different aspects of care.”¹⁷

¹ Adapted from MultiCare’s vision mantra.
The workgroup developed the following focus areas for use as minimum standards for the collaborative care model used to manage chronic pain and summaries of what is meant to be included in each focus area. For elaboration on these summaries and examples, see more detail on pages 8-12 by stakeholder group. Additional detail is designated by page, below.

**Table 1: Collaborative Care for Chronic Pain Focus Areas**

<table>
<thead>
<tr>
<th>Focus Area</th>
<th>Summary — Further detail is on pages 15-21</th>
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<tbody>
<tr>
<td><strong>Patient Identification and Population Management</strong> <em>(Pages 15-16)</em></td>
<td>• Identifying patients with persistent pain with life activity impacts</td>
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<td></td>
<td>• Minimizing the transition from acute to chronic pain with life activity impacts through screening with a brief, validated instrument for psychosocial barriers to recovery (e.g., STarT Back Tool for low back pain, PHQ for depression, GAD for anxiety)</td>
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<td></td>
<td>• Tracking patients in a registry and participating in performance improvement based on aggregation of data for collaborative care performance</td>
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<td>• Use of a dashboard for patient progress</td>
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<td>• Patient-reported outcome measures at initial visit and follow-up</td>
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<tr>
<td><strong>Care Team</strong> <em>(Page 17)</em></td>
<td>• Defined roles for care team members, care team coordination, and communication expectations whether on-site or in multiple locations</td>
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<tr>
<td></td>
<td>• Collaborative treatment between specialty pain or behavioral health</td>
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<td></td>
<td>• Patient point of contact for care team</td>
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<td>• Standard workflow with planned interactions</td>
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<td></td>
<td>• System supports (e.g. technology, training)</td>
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<td></td>
<td>• Identifying, supporting and enhancing what patients are already doing to manage chronic pain with life activity impacts</td>
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<tr>
<td><strong>Care Management</strong> <em>(Page 18)</em></td>
<td>• Coordination of the collaborative care process including facilitation of care team access</td>
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<td></td>
<td>• Identifying diverse resources and interventions that patients can use in managing chronic pain with life activity impacts, depending on motivations and preferences.</td>
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<td>• Facilitation of referrals, if needed</td>
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<td>• Management of medication</td>
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<td></td>
<td>• Proactive outreach</td>
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<tr>
<td><strong>Evidence-Informed Care</strong> <em>(Page 19)</em></td>
<td>• Trauma-informed care</td>
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<tr>
<td></td>
<td>• Medication-assisted treatment, if needed</td>
</tr>
<tr>
<td></td>
<td>• Developing and improving pain management skills (e.g. relaxation)</td>
</tr>
<tr>
<td></td>
<td>• Conventional medical treatment options (e.g., NSAIDs as first line treatment rather than opioids, topical, heat and ice)</td>
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</tbody>
</table>
- Addressing pain amplifiers (e.g., sleep problems)
- Integrative health practices (e.g., massage, acupuncture, spinal manipulation)
- Movement and body awareness strategies

**Supported Self-Management (Pages 20-21)**

- Helping patients identify goals for resuming life activities and addressing barriers to making progress toward goals
- Pain education including understanding of the cycle of pain
- Addressing anxiety and anger
- Removing barriers to physical activity
- Helping patients shift thoughts from being reactive to creative
- Focusing more on patient abilities, preferences, assets and existing efforts to restore life activities, and less on deficits and dysfunctions
- Identifying and offering diverse resources to patients that may help them develop and sustain multiple personally helpful ways of managing chronic pain and increase participation in affected life activities. See Enhanced Chronic Pain Care Resource Grid in Appendix D. These may include educational resources (written, online, etc.), interventions that help people become more active, diverse services that enhance chronic pain self-management skills within or external to health care settings, and care management services that help patients develop and implement a personalized plan to manage chronic pain and reduce impacts on life activities.
Stakeholder-Specific Actions and Quality Improvement Strategies

Do not use these recommendations in lieu of medical advice.

Persons Who Have Chronic Pain with Life Activity Impacts

- Talk to your primary care provider and other care team members about any concerns that you have about managing your pain to resume life activities most important to you.
- Discuss any other concerns that you may have such as feeling low, depressed, or anxious, or concerns about sleeping (too much or not enough), drinking, or drug use or any history of drinking or drug use.
- Understand the complex cycle of chronic pain (see Appendix E for an infographic) and your role in helping address pain and function. The inter-related effects of chronic pain on mood, thoughts and life activities can lead to a downward cycle. The downward cycle can be reversed by employing multiple approaches to chronic pain management selected from the options depicted.
- Talk to your care team about the inter-relationships among pain, emotions, actions, attention, and thoughts through the pain neuromatrix. See Appendix F for an infographic including body and movement strategies, mind-body pain management skills, integrating health practices as well as conventional medical treatment options. Many people benefit from using multiple approaches to chronic pain management at the same time.
- Talk to your care team about complimentary pain management strategies as outlined in Appendix F, including:
  - Social engagement. Commitment to staying in social groups and interaction with others in the group (e.g., church group, community, cultural groups).
  - Connection with loved ones. Nurturing and establishing or reestablishing meaningful connections with friends and family.
  - Engagement in meaningful activities. Volunteering, work, hobbies that are enjoyable and add meaning.
  - Connection with social support systems (e.g., support groups, exercise classes, community resources).

Primary Care Team

- Patient Identification and Population Management
  - Ensure that the care team, including front office staff, shares a common approach and language to addressing pain by emphasizing patient engagement and empowerment. Some resources include:
    - Oregon Health Authority Oregon Pain Management Commission
    - Providence Health and Services Oregon and Southwest Washington Health Care Provider Toolkit: Change the conversation about pain
  - Conduct a thorough history and physical examination to rule out conditions (e.g., cord compression) needing specialty referral, imaging, or other intervention.
For patients presenting with chronic or persistent pain (as defined by pain on most days in the past three months), with life activity impacts, identify good candidates for collaborative care for chronic pain in the electronic medical record.

For patients presenting with acute pain, a new pain episode, or an exacerbation of chronic pain, use a validated instrument such as the STarT Back tool or Functional Recovery Questionnaire (FRQ) for low back pain or the STarT Back-G to identify patients that are not likely to respond to routine care. Patients who are unlikely to respond to routine care may be good candidates for collaborative care.

Screen for behavioral health diagnoses using a validated tool including for:

- Depression (e.g., Patient Health Questionnaire (PHQ) two or three question)
- Suicidality (e.g., ninth question of the PHQ-9, the first two questions of the Columbia Suicide Severity Scale)
- Anxiety (e.g., Generalized Anxiety Disorder Seven-item)
- Alcohol use (e.g., Alcohol Use Disorder Identification Test)

Drug use (e.g., Drug Abuse Screening Test) At the first visit and at follow-up visits, use a validated patient-reported outcome measure to assess progress in pain control and reducing life activity impacts (e.g., PEG (Pain, Enjoyment in Life, General Activity) for pain assessment, Pain Catastrophizing Scale (PCS)).

Ask patients what they are already doing to manage their pain and to resume important life activities affected by chronic pain.

Review a dashboard to measure patient progress.

Participate in performance improvement based on aggregate program data for collaborative care performance.

**Care Team**

- Explain to the patient the collaborative care model including the roles of the care team and care manager (if one person or if shared between staff).
- Make sure the patient knows who to contact with any questions or in the case of an emergency.

**Care Management**

- Coordinate care and communicate regularly with other collaborative care team providers and the patient.
- Step up care as needed either within the existing team or refer out (i.e., specialty care for pain or behavioral health).
- Incorporate psychiatric consultation for barriers to recovery as needed (e.g., assessment and medication treatments for psychiatric issues that may be impeding recovery).

**Evidence-Informed Care**

*Note some overlap with supported self-management below. Members of the care team including the care manager can provide these functions.*

- For patients who have an opioid use disorder—review recommendations within the Bree Collaborative Opioid Use Disorder Report and Recommendations.
  - Prescribe medication-assisted treatment, as appropriate.
  - Work with patients to find the type of treatment right for them. Discuss options that include evidence-based treatments of buprenorphine, methadone, and naltrexone when talking with patients. This conversation may be helped with a patient decision aid.

- Practice trauma-informed care. The Substance Abuse and Mental Health Services Administration (SAMHSA) defines six key principles for a trauma-informed approach
including: safety; trustworthiness and transparency; peer support; collaboration and mutuality; empowerment, voice and choice; and cultural, historical, and gender issues. More information is available here.

- Use the diagram in Appendix F to discuss managing complex pain including the patient’s role, impact of pain amplifiers, and how collaborative care will help address pain and function.
- Use pain neuroscience education. The adage “know pain, know gain” empowers the patient, providing hope and encouragement to overcome persistent pain.
- Shift the focus of discussion from pain to function and talk about previous experience with physical therapy or any fears of movement. Discuss psychoeducation on philosophy of pain self-management.
- Address factors that might amplify pain such as issues with sleeping, anxiety, depression, stress, eating habits, weight, and any alcohol or drug use as identified in screeners used previously.
- Discuss pain management skills such as:
  - Relaxation skills (e.g., progressive muscle relaxation, guided imagery).
  - Scheduling pleasant activities.
  - Building helpful social support and social engagement.
  - Attentional awareness and distraction techniques.
  - Calming self-statements and challenging unhelpful thinking.
  - Mood management including nurturing positive emotions.
  - Problem solving including planning for pain flare-ups.
  - Sleep hygiene.
  - Self-monitoring by identifying progress and strengths.
  - Cognitive restructuring.
  - Mindfulness meditation.
- Discuss movement and body awareness strategies that can help to decrease pain and restore function including:
  - Fears of movement or exercise.
  - Avoiding a sedentary lifestyle
  - Building tolerance to physical activities by cycling between activity and rest (e.g., pacing).
  - Deep/diaphragmatic breathing training.
  - Types of movement and body awareness strategies including physical therapy, therapeutic exercise, occupational therapy, regular physical activity like walking or exercising in water, mind/body practices such as yoga or tai chi, ergonomics and body movement awareness (i.e., biodynamic), and/or use of assistive devices and environmental accommodations.
  - Addressing risk of falls and methods to mitigate risk.
- Discuss integrative health practices such as massage, acupuncture, or spinal manipulation.
- Facilitate access to group visits and/or peer support activities, if available.
- Prescribe opioids in-line with the Washington State Agency Medical Directors Group Guideline on Prescribing Opioids for Pain and the Centers for Disease Control and Prevention Guidelines on Prescribing Opioids for Chronic Pain recommendations (e.g., to not prescribe opioids for chronic pain as a first-line or routine therapy).
• Use non-steroidal anti-inflammatory drugs or acetaminophen as a first-line treatment rather than opioids.
• Use heat and ice to address pain.

- **Supported Self-Management**
  - Discuss with the patient goals for resuming important life activities affected by pain and help the patient set goals for resuming these activities and for managing pain.
  - Discuss, address barriers to, and assets for achieving patient goals.
  - Work with patients to understand how resuming life activities can help control pain and improve quality of life, using Appendix E.
  - Explicitly recognize and support positive actions patients are already taking to control pain and to resume important life activities.
  - Ensure the patient understands:
    - Process of chronic pain acceptance.
    - Using mind and emotions to manage pain and restore quality of life (e.g., mindfulness meditation)
    - Engaging in physical activities that reduce pain and increase quality of life (e.g., aerobic, stretching, strengthening activities)
    - Use of emotions, thoughts and physical activities in combination to manage pain and enhance your quality of life (e.g., scheduling pleasant events)
    - Safe and effective use of analgesics (e.g., topical analgesics, balms, etc.)
    - Recovery (e.g., goal setting)

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**Primary Care Practices and Systems**

- **Address access to the collaborative care program and capacity issues.**
  - Using the Enhanced Chronic Pain Care Resource Grid in Appendix D, conduct a systematic assessment of resources currently available to help patients manage chronic pain and reduce impacts on life activities.
  - Using the Enhanced Chronic Pain Care Resource Grid in Appendix D, identify gaps in available resources and develop strategies for making a more diverse set of options available for patients in your care setting.
  - Modify EHR to reimburse for providing a collaborative care program or integrated behavioral health services, including the newer CPT codes G0502, G0503, G0504, G0507 for psychiatric management. Further information on these codes is available via the AIMS Center here: [https://aims.uw.edu/sites/default/files/CMS_FinalRule_BHI_CheatSheet.pdf](https://aims.uw.edu/sites/default/files/CMS_FinalRule_BHI_CheatSheet.pdf) and summarized on page 25.

- **Patient Identification and Population Management**
  - Use systematic clinical protocols based on screening results and other patient data, like emergency department use, that help to characterize patient risk and complexity of needs.
  - Provide a registry to track patients who have been identified as good candidates for collaborative care for chronic pain with life activity impacts.
  - Integrate a validated patient-reported outcome measure into the electronic health record. Many have been successfully used in primary care. These recommendations do not require a specific measure.
  - Develop a dashboard to measure patient progress.
• Care Team
  o Clearly define roles for care team members.
  o Structure typical practice activities to facilitate involvement by all members of the integrated care team (e.g., team meetings, daily huddles, pre-visit planning, quality improvement meetings).
  o Ensure that care team members have access to actionable medical and behavioral health information via a shared care plan at the point of care.
  o Facilitate access to specialty pain services or behavioral health services if needed to assist the care team in developing a treatment plan and adjusting treatments for patients not improving as expected under the current plan.

• Care Management
  o Determine who should provide care management services given population needs and practice context
  o Identify needed skills, appropriate training, and licensure requirements

• Evidence-Informed Care and Supported Self-Management
  o Train staff on motivational interviewing.
  o Use patient goals to inform the care plan.
  o Develop plans to increase patient access to diverse services identified using the Enhanced Chronic Pain Care Resource Grid in Appendix D.

Health Plans
Partially adapted from SAMHSA’s ACAP Fact Sheet Safety Net Health Plan Efforts to Integrate Physical and Behavioral Health at Community Health Centers19

• Value, incentivize, and reimburse evidence-informed collaborative care programs or integrated behavioral health services. For example, the Health Care Authority’s Accountable Care Program Care Transformation requirements for care coordination at Exhibit 1.2, p 53: [www.hca.wa.gov/assets/program/acp_uwmedcontract.pdf](http://www.hca.wa.gov/assets/program/acp_uwmedcontract.pdf).

• Reimburse primary care practices providing a collaborative care program or integrated behavioral health services, understanding that this is a first step. As a minimum step to adequate reimbursement, include recently added behavioral health codes (e.g., CPT codes G0502, G0503, G0504, G0506, G0507 for psychiatric management).
  • Further information on these codes is available via the AIMS Center here: [https://aims.uw.edu/sites/default/files/CMS_FinalRule_BHI_CheatSheet.pdf](https://aims.uw.edu/sites/default/files/CMS_FinalRule_BHI_CheatSheet.pdf) and summarized on page 25.
  • Information from the Washington State Health Care Authority is [here](http).

• Reimburse and incentivize evidence-informed pain care approaches, including the services identified in Enhanced Chronic Pain Care Resources, Appendix D.

• Require, collect, and report on quality/outcome measures, at least including all current, relevant WA State Common Measure Set. For 2018 measures, see [www.hca.wa.gov/assets/Washington-State-Common-Measure-Set-2018.pdf](http://www.hca.wa.gov/assets/Washington-State-Common-Measure-Set-2018.pdf). These currently include NCQA behavioral health treatment within 14 days, NCQA anti-depressant medication management, and appropriate opioid use measures.

• Work with health care purchasers to identify and provide data on additional outcome measurements relevant to their population to better ensure treatment efficacy and patient access.
• When designing benefits, eliminate inadvertent barriers to collaborative care including incentives to access behavioral health care services and ensuring equal benefit structures for behavioral health and physical health care.

• Work to harmonize mechanism for collaborative care reimbursement across health plans to increase provider adoption and reduce administrative barriers.

• Explore alternative payment models including bundled payment models for managing chronic pain to reduce reimbursement-related barriers to care.

**Employers**

• Require insurers to reimburse, value, and incentivize evidence informed collaborative care programs or integrated behavioral health services. For example, the Health Care Authority’s Accountable Care Program Care Transformation requirements for care coordination at Exhibit 1.2, p 53: [www.hca.wa.gov/assets/program/acp_uwmedcontract.pdf](http://www.hca.wa.gov/assets/program/acp_uwmedcontract.pdf).

• When designing or reviewing health benefits, eliminate inadvertent barriers to collaborative care including incentivizes to access behavioral health care services and ensuring equal benefit structures for behavioral health and physical health care.

• Review the Enhanced Chronic Pain Care Resources Grid in Appendix D and ensure employee insurance benefits and wellness services provide access to multiple options to enable patients to effectively manage chronic pain to resume life and work activities.

• If an employee assistance program is offered, promote employee understanding of behavioral health benefits. Include behavioral health-related components in employee wellness programs (e.g., stress and anxiety reduction, interventions around alcohol consumption)

• Explore alternative payment models including bundled payment models for managing chronic pain to reduce reimbursement-related barriers to care.
Collaborative Care Models

The collaborative care model was developed in reaction to a siloed model of care centered around clinical or provider need rather than patient need. The Chronic Care Model developed by Wagner and colleagues in 2001 includes delivery system redesign focused on chronic illness management linked to domains including:20,21

- The community,
- The health system,
- Self-management support viewing the patient as the most important resource for achieving favorable outcomes,
- Delivery system design,
- Decision support, and
- Clinical information systems.

More information here. Specifics of this model and others are outlined in Appendix E. The Enhanced Chronic Pain Care Resources Grid in Appendix D lists resources and providers that can play a role in implementing Collaborative Care for Chronic Pain.

The University of Washington Advancing Integrated Mental Health Solutions (AIMS) Center uses five principles to define Collaborative Care specific to caring for behavioral health diagnosis within primary care, or integrated behavioral health:22

- Patient-centered team care: Collaboration between primary and behavioral health care providers using a shared care plan
- Population-based care: Defined patient group tracked in a registry with consultation from specialists
- Measurement-based treatment to target: Treatment plans based on patient goals and evidence-based tools (e.g., the Patient Health Questionnaire nine question or PHQ-9)
- Evidence-informed care: Use of therapeutic techniques shown to work in primary care (e.g., problem-solving treatment, cognitive behavioral therapy) and medication management
- Accountable care: Reimbursement for quality and outcomes

Read more about these principles here.

The Bree Collaborative convened a workgroup to develop standards for integrating behavioral health into primary care for those with behavioral health concerns and diagnoses for whom accessing services through primary care would be appropriate.23 The workgroup developed eight common elements that outline a minimum standard of integrated care that are meant to bridge the different models used throughout Washington State and across the country and include:

- Integrated care team.
- Patient access to behavioral health as a routine part of care.
- Accessibility and sharing of patient information.
- Practice access to psychiatric services.
- Operational systems and workflows to support population-based care.
- Evidence-based treatments.
- Patient involvement in care.
- Data for quality improvement.

Read the Report and Recommendations here.
Literature reviews support the inclusion of many of the elements identified as being necessary for integration of behavioral health or chronic illness management as supporting patients with chronic pain in primary care. The Veterans Administration Evidence-Based Synthesis Program conducted an evidence brief on the effectiveness of models used to deliver multimodal care for treating chronic musculoskeletal pain in primary care. Interventions differed based on intensity, length, frequency of interactions, and other factors but shared the four system intervention components:

- Decision support: Enhance provider education and treatment planning (e.g., provider to provider interaction, stepped care algorithms).
- Additional care coordination resources (e.g., health information technology support, case manager).
- Improving activation building from patient strengths and actions they are already taking to manage pain and resume important life activities.
- Increasing access to diverse resources relevant to patient preferences and motivations, sometimes including multi-modal care.
- Increase capacities to connect patients with diverse resources identified using the Enhanced Chronic Pain Care Resource Grid in Appendix D.

The Six Building Blocks program contributes to collaborative care by providing an evidence-based quality improvement roadmap to help primary care teams implement effective, guideline-driven care for their patients using long-term opioid therapy for chronic non-cancer pain. These teams include medical providers, medical assistants and nurses, front desk staff, administrators, and behavioral health providers. The improvements fall into six key work areas, or "Building Blocks":

1. Engaging leadership and securing consensus
2. Revising policies and standard work
3. Tracking patients on chronic opioid therapy
4. Planning for visits and providing patient-centered care
5. Developing resources to care for complex patients (e.g., addiction)
6. Measuring success

The Six Building Blocks program has created resources that can support the team-based collaborative care for patients with chronic pain that the Bree Collaborative recommends:

[www.improvingopioidcare.org](http://www.improvingopioidcare.org)
Details on Focus Areas

Patient Identification and Population Management

These recommendations are directed toward people who have chronic pain with life activity impacts, meaning chronic pain on most days in the past three months coupled with pain-related activity limitations or psychosocial risks. Activity limitations may include:

- Unable to work or attend school due to pain for one month or more or who are at risk of prolonged work loss
- Unable to fulfill home or family responsibilities for one month or more due to pain.
- Unable to live independently without assistance due to pain and limitations in mobility, cooking, bathing, dressing, etc.
- Ineffective use of health care for pain such as using high-dose opioids, repeated emergency department visits, doctor shopping, etc.
- Sedentary lifestyle in which resting is a major life activity

There is a growing body of evidence on factors that influence chronic pain with life activity impacts, called “pain amplifiers”. Chronic pain with life activity impacts is associated with depression and anxiety (including fear of movement or re-injury)\(^{27,28,29}\) as well as with sleep and sleep disturbance.\(^{30,31}\) Other factors associated with chronic pain with life activity impacts include conflicts in relationships, poor nutrition, weight gain, smoking, and drug or alcohol problems. Additional psychosocial risks include physical inactivity, conflicts in relationships, catastrophizing, low self-efficacy, perceived injustice, disability conviction, poor treatment adherence, anger, loss of employment, low recovery expectations, and other social stressors.

Patients should be assessed for any physical conditions such as cord compression that would necessitate specialty referral, imaging, or other intervention. Wood et al. outline a care pathway; the Identify, Customize, and Enhance (ICE) model for back pain care using the STarT Back Screening Tool at an initial visit to assess risk following by a triage to high or low risk.\(^{32}\)

Patients with Acute Pain

Identifying patients with acute low back pain at risk of transitioning to chronic low back pain was a focus of the 2013 Bree Collaborative Low Back Pain Recommendations, available here. These recommend use of a “validated screening tool like the STarT Back Screening Tool (SBST) or Functional Recovery Questionnaire (FRQ) no later than the third visit to identify patients that are not likely to respond to routine care.” The STarT Back Screening Tool includes nine items that have been validated as predictors for poor outcomes including function, fear of being physically active, anxiety, catastrophizing, and mood.\(^{33}\) The tool categorizes people into three risk categories for developing chronic back pain to help providers and care teams make clinical decisions. Categories include: patients at low risk of chronicity (acute pain that becomes chronic) who need advice, reassurance, and medication; patients with physical obstacles to recovery who need face-to-face conservative treatment; and patients with psychological obstacles to recovery who need an enhanced, coordinated care process. Stratifying patients with the STarT Back Screening tool has been associated with lower levels of disability and lower cost at 12 months.\(^{34}\)
The STarT Back Screening Tool has also been adapted to other types of pain. The generic STarT Back five-item screening tool (STarT-G), applicable to multiple types of pain, has been validated among Japanese patients with chronic pain. A modified nine-item STarT Back Screening Tool has been validated for musculoskeletal pain conditions including low back, neck, shoulder, and knee pain. Another version of a modified STarT Back Screening Tool used in primary care has been validated in Dutch patients with neck pain.

**Stepped Care Approach**

A stepped care approach stratifies patients by risk and individual need. The 2013 Low Back Pain recommendations suggested the stepped care approach outlined by Von Korff and Moore for managing low back pain in primary care as summarized in Table 2, below.

Table 2: A Risk-Stratified Stepped-Care Approach for Managing Back Pain in Primary Care

<table>
<thead>
<tr>
<th>Level of Care</th>
<th>Targeted Patients</th>
<th>Objectives</th>
<th>Source of Care</th>
</tr>
</thead>
<tbody>
<tr>
<td>Step 1</td>
<td>All patients with back pain</td>
<td>To identify and address specific patient worries and to encourage return to normal activities</td>
<td>Primary care clinician supported by self-care educational materials</td>
</tr>
<tr>
<td>Step 2</td>
<td>Patients with back pain with elevated psychosocial risk factors on a questionnaire like the STarT Back screener, or who still have activity limitations at 4 to 8 weeks</td>
<td>To help patients identify difficulties, set functional goals, and define and carry out plans to achieve their goals. To provide support for resumption of activities and exercise</td>
<td>Case manager (such as a nurse or physical therapist) in an individual or group format, supported by self-care educational materials</td>
</tr>
<tr>
<td>Step 3</td>
<td>Patients with back pain who have highly elevated psychosocial risk factors or who have substantial continuing disability in work or family roles</td>
<td>To provide interventions to restore work and family role function. To provide a graded exercise program. To treat psychological illness if present</td>
<td>Case manager and/or referral for rehabilitation. Psychological treatment (if indicated) in primary or specialty care</td>
</tr>
</tbody>
</table>

Care Team

Defining roles for care team members is essential for successful collaborative care. These recommendations do not delineate members of a care team that must be involved, as there are many ways of implementing Chronic Pain Collaborative Care that can effectively support patients with chronic pain. Resource availability and team size may vary with setting. Patients should have access to specialty pain consultation and behavioral health and they should know who in the care team or practice to contact with questions. Patient care should involve a standard workflow with planned interactions supported by training and health information technology including a registry to track patients with chronic pain who are good candidates for collaborative care. The practice should have clear expectations around communication with the patient. Consider the relevant resources that can be made available in your setting. The Enhanced Chronic Pain Care Resources Grid in Appendix D may be helpful in developing care pathways that will work in your setting.

Team-based care including nurse (or other allied health professional) care management along with other elements used in collaborative care such as a registry, has been associated with care that better follows guidelines on opioid prescribing for patients with chronic pain. Integrating specific roles such as behavioral specialists, nurse case managers, physical therapists, and pharmacists has been suggested as a key step in effective management of chronic pain. Team members should not be limited to this list and do not need to be physically located in the same facility, see page 23 Table X.
**Care Management**

The workgroup includes care management as a minimum standard for collaborative care. Care management is described as a series of functions that can be delivered by one staff member or shared across multiple people depending on the structure of the practice. Key components of care management for these recommendations include:

- Coordination of the collaborative care process.
- Facilitation of referrals, if needed.
- Identification of diverse behavioral, educational, and therapeutic resources relevant to patient goals for controlling pain and resuming important life activities using Enhanced Chronic Pain Care Resource Grid (see Appendix D) and improving patient access to these services.
- Management of medication.
- Proactive outreach.

In some organizations this is referred to as case management as in the Veterans Administration Evidence-Based Synthesis Program while the Agency for Healthcare Research and Quality (AHRQ) refers to case management as being applicable to health plans. The Center for Health Care Strategies defines care management as “programs that apply systems, science, incentives, and information to improve medical practice and assist consumers and their support system to become engaged in a collaborative process designed to manage medical/social/mental health conditions more effectively. The goal of care management is to achieve an optimal level of wellness and improve coordination of care while providing cost effective, non-duplicative services.” The Robert Wood Johnson Foundation describes care management as “a set of activities designed to assist patients and their support systems in managing medical conditions more effectively.”

Key care management roles identified by AHRQ include:

- Coordination of care (e.g., coordination of specialty referrals).
- Self-management support (described elsewhere in this report).
- Patient outreach (e.g., outreach calls for medication changes, signs needing medical attention, hospitalization questions, follow-up with primary care).

A job description of a behavioral health care manager from the University of Washington AIMS Center is available [here](#). The role is described as a “behavioral health professional, typically a counselor, clinical social worker, psychologist or psychiatric nurse, who performs all of the care management tasks including offering psychotherapy when that is part of the treatment plan.”
Evidence-Informed Care

Interventions to address chronic pain should be based in available evidence. See Appendix E and F: Managing Complex Pain for tools to help discuss factors that influence chronic pain and the impact of interventions. Evidence-informed care should be based in trauma-informed care. The Substance Abuse and Mental Health Services Administration (SAMHSA) defines six key principles for a trauma-informed approach including: safety; trustworthiness and transparency; peer support; collaboration and mutuality; empowerment, voice and choice; and cultural, historical, and gender issues. More information is available here.

Movement and body awareness strategies have been shown to decrease pain and increase function. Much of the literature has been on the impact of low back pain. Individually designed exercise programs that include stretching and strengthening help improve pain and function and physical activity in general and have been shown to improve low back pain, although some physical activities are not recommended such as those involving high impacts. Progressive exercise has been shown to have a greater impact than usual care on pain and function and is also associated with lower costs and lower rates of health care utilization by patients.

Lifestyle changes and improved self-care such as interventions around managing stress and using relaxation techniques are also supported by research. Mindfulness-based stress reduction, transcendental meditation, progressive muscle relaxation, and stress management have shown to have a positive impact on depression, anxiety, and blood pressure for patients with cardiac disease. Lower-quality evidence supports a positive effect of stress reduction techniques on blood pressure for patients with hypertension. Mindfulness-based interventions have shown to be associated with decreases in depression. Non-pharmacological sleep treatments, especially those delivered in person, have been found to increase quality of sleep, and decrease pain, fatigue, and depression. Motivational interviewing has been shown to help patients make lifestyle changes, such as reducing alcohol use and smoking, and improve medication adherence for those with diabetes.

The Agency for Healthcare Research and Quality conducted a literature review of non-invasive and non-pharmacological treatments for chronic pain in 2018 that found small effects and differences by diagnosis and intervention including improved function and pain for at least one month for:

- “Chronic low back pain: Exercise, psychological therapies (primarily cognitive behavioral therapy), spinal manipulation, low-level laser therapy, massage, mindfulness-based stress reduction, yoga, acupuncture, multidisciplinary rehabilitation.”
- Chronic neck pain: Exercise, low-level laser, Alexander Technique [an educational process to improve movement and posture], acupuncture.
- Knee osteoarthritis: Exercise, ultrasound.
- Hip osteoarthritis: Exercise, manual therapies.
- Fibromyalgia: Exercise, cognitive behavioral therapy, myofascial release massage, tai chi, qigong, acupuncture, multidisciplinary rehabilitation.
- Chronic tension headache: Spinal manipulation.”

Acupuncture has been shown to be associated with a stronger effect in reducing chronic pain when compared to sham or no acupuncture. Massage has also been found to be more effective than placebo or sham therapy in reducing chronic pain.
**Supported Self-Management**

A wide body of literature supports self-management strategies in the management of chronic illness.\(^{58,59}\) Self-management interventions have been shown to be more effective than interventions focusing only on education and to also have a positive effect on patient outcomes and in some cases to reduce cost.\(^{60,61}\) AHRQ defines self-management as a “commitment to patient-centered care, providing clear and useful information to patients, helping patients set goals and make plans to live a healthier life, creating a team of clinicians and administrative staff with clearly understood roles and responsibilities, and using office systems to support follow-up and tracking of patients.”\(^{62}\)

The workgroup recommends following the roadmap for chronic pain self-management developed by Michael Von Korff, ScD, Kaiser Permanente Washington Health Research Institute and adapted from David Hanscom’s Back in Control, Vertus Press, Seattle WA (2012) as follows:

- **Address anxiety.** Pain increases anxiety. Through the use of mind–body principles it is possible to diminish pain-related anxiety, to reduce pain, and to foster more effective approaches to managing chronic pain.
- **Deal with anger.** Chronic pain is frustrating and can engender anger about having chronic pain and about people or health care professionals who do not seem to understand the difficulties in living with chronic pain.
- **Shift from reactive to creative.** Living with chronic pain can put patients in “survival mode” trying to get by day-to-day through conserving energy and minimizing pain. A key task is becoming engaged in living again, developing ways of re-engaging in life activities, and shifting the focus from pain to activities that are engaging, meaningful, and enjoyable.
- **Take back your life.** Chronic pain can result in isolation, wherein friendships and family relationships become strained or atrophy because the person does not feel able to engage in activities or because limits on what he or she is able to do may conflict with what friends and family members want to do. A key task is restoring or building new nurturing relationships with friends and family.
- **Live a rich, full life.** A person with chronic pain who has become inactive and passive needs to find ways of regaining hope for the future and reconnecting with activities that give life meaning and purpose.
- **The patient’s role is to manage these challenges in managing chronic pain with life activity impacts to reduce suffering and enhance quality of life.** The role of health care providers is to offer patients effective tools, skills, knowledge and support in their journey to achieve these goals. The following toolkit offers evidence-based tools for reducing pain and enhancing quality of life for persons with chronic pain.

Additional resources include: [Partnering in Self-Management Support: A Toolkit for Clinicians](#)

See **Table 3** on the following page for more information on tools to support patient self-management for chronic pain.
<table>
<thead>
<tr>
<th>TASK</th>
<th>TOOL</th>
<th>WHAT YOU NEED TO KNOW</th>
</tr>
</thead>
<tbody>
<tr>
<td>Understand pain management</td>
<td>Understanding that pain is influenced by your thoughts emotions and activities.</td>
<td>Your brain and spinal cord actively produce the experience of pain through interactions among thoughts, emotions and activities that increase or reduce pain signals from your body.</td>
</tr>
<tr>
<td>Use your mind and emotions to manage pain and to restore your quality of life</td>
<td>Mindfulness meditation</td>
<td>Mind-body techniques can modify brain networks to reduce bodily pain by reducing fear, anger and depression that often accompany chronic pain. Mind-body techniques can also help you engage in rewarding life activities to improve your quality of life.</td>
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<tr>
<td></td>
<td>Deep breathing, progressive muscle relaxation mini-practices</td>
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<tr>
<td></td>
<td>Identify and manage thoughts that increase pain</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Identify and manage emotions that increase pain</td>
<td></td>
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<tr>
<td></td>
<td>Engage in enjoyable life activities</td>
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<tr>
<td></td>
<td>Attention and diversion</td>
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</tr>
<tr>
<td>Engage in physical activities that reduce pain and increase your quality of life</td>
<td>Heat/cold, counter-stimulation (e.g. pinching other body parts)</td>
<td>These physical activities compete with bodily pain and activate brain chemicals that reduce pain. They can also help you resume life activities that contribute to your quality of life.</td>
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<tr>
<td></td>
<td>Aerobic, stretching, strengthening activities</td>
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<td></td>
<td>Yoga</td>
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<tr>
<td></td>
<td>Massage</td>
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<tr>
<td>Use of emotions, thoughts and physical activities in combination to manage pain and enhance your quality of life</td>
<td>Pleasant events scheduling</td>
<td>These approaches combine psychological and physical techniques for controlling pain, managing negative thoughts and emotions that accompany chronic pain, resuming life activities, and enhancing quality of life.</td>
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<td></td>
<td>Increasing activity levels gradually, step by step</td>
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<td></td>
<td>Cognitive-behavioral therapy</td>
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<td>Acceptance &amp; commitment therapy</td>
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<tr>
<td>Safe and effective use of analgesics</td>
<td>Over the counter (non-prescription) analgesics</td>
<td>Analgesics can be helpful when used to reduce pain to tolerable levels so that you can be more active and employ mental, emotional and physical activities to reduce pain and enhance quality of life.</td>
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<tr>
<td></td>
<td>Medically prescribed analgesics</td>
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<td></td>
<td>Topical analgesics, balms, etc.</td>
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<tr>
<td>Recovery</td>
<td>Peer support</td>
<td>These approaches can help persons with chronic pain re-engage in rewarding life activities and resume their roles in work, community and family life.</td>
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<td></td>
<td>Goal setting and creative problem-solving</td>
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<td></td>
<td>Activity-rest cycling, pacing</td>
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<td></td>
<td>Workplace, environmental accommodations</td>
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<tr>
<td></td>
<td>Mobility and physical aids</td>
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<tr>
<td>Health care team</td>
<td>Case manager, coach, physical therapy, occupational therapy, nurse, physician, psychologist, chiropractor, acupuncturist, massage therapist, rehabilitation specialist, etc.</td>
<td>Your health care team often can’t cure chronic pain, but they may be able to support you in carrying out tasks and learning skills for managing chronic pain and restoring quality of life.</td>
</tr>
</tbody>
</table>
Other Work in Washington State

Low Back Pain Recommendations (November 2013)

The Bree Collaborative convened a workgroup to develop recommendations addressing low back pain from November to October 2013. Recommendations were adopted in November 2013. Focus areas included:

- Increase appropriate evaluation and management of patients with new onset and persistent acute low back pain and/or nonspecific low back pain not associated with major trauma (no red flags) in primary care
  - Increase adherence to evidence-based guidelines
  - Increase provider awareness of key messages that emphasize physical activity, return to work, patient activation, etc.
  - Reduce use of non-value-added modalities in the diagnosis and treatment of low back pain (e.g., inappropriate use of MRIs)
- Increase early identification and management of patients that present with low back pain not associated with major trauma (no red flags) but have psychosocial factors (yellow flags) that place them at a high risk for developing chronic low back pain
  - Increase use of STarT Back Tool, Functional Recovery Questionnaire, or a similar screening instrument to triage acute low back pain patients to appropriate care providers
  - Restore patient function more quickly
- Increase awareness of low back pain management among individual patients and the general public
  - Increase the proportion of the population that agrees with key low back pain messages (e.g., low back pain is common, low back pain symptoms often improve without treatment, there is no magic bullet, stay active, etc.)

Behavioral Health Integration Recommendations (March 2017)

This Report and Recommendations is focused on integrating behavioral health care services into primary care for those with behavioral health concerns and diagnoses for whom accessing services through primary care would be appropriate. The workgroup used available evidence and existing models to develop eight common elements that outline a minimum standard of integrated care. These eight elements are meant to bridge the different models used throughout Washington State and across the country and include:

- Integrated Care Team
  - Each member of the integrated care team has clearly defined roles for both physical and behavioral health services. Team members, including clinicians and non-licensed staff, understand their roles and participate in typical practice activities in-person or virtually such as team meetings, daily huddles, pre-visit planning, and quality improvement.
- Patient Access to Behavioral Health as a Routine Part of Care
  - Access to behavioral health and primary care services are available on the same day as much as feasible. At a minimum, a plan is developed on the same day that includes continuous patient engagement in ways that are convenient for patients, in person or by phone or videoconferencing.
- Accessibility and Sharing of Patient Information
• The integrated care team has access to actionable medical and behavioral health information via a shared care plan at the point of care. Clinicians work together via regularly scheduled consultation and coordination to jointly address the patient’s shared care plan.

• Practice Access to Psychiatric Services
  o Access to psychiatric consultation services is available in a systematic manner to assist the care team in developing a treatment plan and adjusting treatments for patients who are not improving as expected under their current plan. For patients with more severe or complex symptoms and diagnoses, specialty behavioral health services are readily available and are well coordinated with primary care.

• Operational Systems and Workflows to Support Population-Based Care
  o A structured method is in place for proactive identification and stratification of patients for targeted conditions. The practice uses systematic clinical protocols based on screening results and other patient data, like emergency room use, that help to characterize patient risk and complexity of needs. Practices track patients with target conditions to make sure patient is engaged and treated-to-target/remission and have a proactive follow-up plan to assess improvement and adapt treatment accordingly.

• Evidence-Based Treatments
  o Age, language, culturally, and religiously-appropriate measurement-based interventions for physical and behavioral health interventions are adapted to the specific needs of the practice setting. Integrated practice teams use behavioral health symptom rating scales in a systematic and quantifiable way to determine whether their patients are improving. The goal of treatment is to provide strategies that include the patient’s goals of care and appropriate self-management support.

• Patient Involvement in Care
  o Patient goals inform the care plan. The practice communicates effectively with the patient about their treatment options and asks for patient input and feedback into care planning. Patient activation and self-care is supported and promoted.

• Data for Quality Improvement
  o System-level data regarding access to behavioral care, the patients’ experience, and patient outcomes is tracked. If system goals are not met, quality improvement efforts are employed to achieve patient access goals and outcome standards.
Measurement

Measuring adherence to the collaborative care model is difficult due to available and relevant codes. We recommend considering using the newer CPT code G0502, G0503, G0504, G0507 for behavioral health management to increase data capture and monitoring. Further information on these codes is available via the AIMS Center here: https://aims.uw.edu/sites/default/files/CMS_FinalRule_BHI_CheatSheet.pdf and summarized below:

- “99492 (formerly G0502) – First 70 minutes in the first calendar month for behavioral health care manager activities, in consultation with a psychiatric consultant and directed by the treating provider.
- 99493 (formerly G0503) – First 60 minutes in a subsequent month for behavioral health care manager activities.
- 99494 (formerly G0504) – Each additional 30 minutes in a calendar month of behavioral health care manager activities listed above.
- 99484 (formerly G0507) – Care management services for behavioral health conditions - At least 20 minutes of clinical staff time per calendar month."

The Washington State Common Measure Set includes one relevant measure:

- Measure 51 - Use of Imaging Studies for Low Back Pain (LBP) from NCQA (HEDIS). Details: The percentage of members with a primary diagnosis of low back pain who did not have an imaging study (plain X-ray, MRI, CT scan) within 28 days of the diagnosis.

High-impact chronic pain is included in Healthy People 2020 including:

- AOCBC-12 Reduce activity limitation due to chronic back conditions
  - Baseline: 30.7 adults per 1,000 population aged 18 years and over experienced activity limitation due to chronic back conditions in 2008 (age adjusted to the year 2000 standard population)
  - Target: 10 percent improvement
  - Source: National Health Interview Survey (NHIS), CDC/NCHS (source is the same for all following developmental as well)
- AOCBC-13 (Developmental) Decrease the prevalence of adults having high impact chronic Pain
- AOCBC-14 (Developmental) Increase public awareness/knowledge of high impact chronic pain
- AOCBC-15 (Developmental) Increase self-management of high impact chronic pain
- AOCBC-16 (Developmental) Decrease the impact of high impact chronic pain on family/significant others

High-impact chronic pain is also included in the proposed framework for Healthy People 2030 including:

- AOCBC-2030-07 Reduce the prevalence of adults having high impact chronic pain National Health Interview Survey (NHIS), CDC/NCHS
- AOCBC-2030-D01 Increase self-management of high impact chronic pain
- AOCBC-2030-D02 Reduce the impact of high impact chronic pain on family/significant others
<table>
<thead>
<tr>
<th>Member</th>
<th>Title</th>
<th>Organization</th>
</tr>
</thead>
<tbody>
<tr>
<td>Susie Dade, MS</td>
<td>Deputy Director</td>
<td>Washington Health Alliance</td>
</tr>
<tr>
<td>Peter Dunbar, MB, ChB, MBA</td>
<td>CEO</td>
<td>Foundation for Health Care Quality</td>
</tr>
<tr>
<td>John Espinola, MD, MPH</td>
<td>Executive Vice President, Health Care Services</td>
<td>Premera Blue Cross</td>
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<tr>
<td>Gary Franklin, MD, MPH</td>
<td>Medical Director</td>
<td>Washington State Department of Labor and Industries</td>
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<td>Stuart Freed, MD</td>
<td>Chief Medical Officer</td>
<td>Confluence Health</td>
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<td>Richard Goss, MD</td>
<td>Medical Director</td>
<td>Harborview Medical Center – University of Washington</td>
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<td>President, MultiCare Connected Care</td>
<td>MultiCare Health System</td>
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<td>Wm. Richard Ludwig, MD</td>
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<td>Franciscan Health System</td>
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<tr>
<td>Carl Olden, MD</td>
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<tr>
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<td>Mercer</td>
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<tr>
<td>John Robinson, MD, SM</td>
<td>Chief Medical Officer</td>
<td>First Choice Health</td>
</tr>
<tr>
<td>Terry Rogers, MD (Vice Chair)</td>
<td>Retired</td>
<td>Retired</td>
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<tr>
<td>Jeanne Rupert, DO, PhD</td>
<td>Provider</td>
<td>One Medical</td>
</tr>
<tr>
<td>Kerry Schaefer, MS</td>
<td>Strategic Planner for Employee Health</td>
<td>King County</td>
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<tr>
<td>Lani Spencer, RN, MHA</td>
<td>Vice President, Health Care Management Services</td>
<td>Amerigroup</td>
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<tr>
<td>Hugh Straley, MD (Chair)</td>
<td>Retired</td>
<td>Medical Director, Group Health Cooperative; President, Group Health Physicians</td>
</tr>
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<td>Angela Sparks, MD</td>
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<td>Shawn West, MD</td>
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<tr>
<td>Judy Zerzan, MD, MPH</td>
<td>Chief Medical Officer</td>
<td>Washington State Health Care Authority</td>
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</tbody>
</table>
Appendix B: Collaborative Care for Chronic Pain Charter and Roster

Problem Statement

Treatment of pain is widely variable with high financial and human cost. Moving to a collaborative or team-based approach to managing complex pain has been shown to result in better patient outcomes.ii,iii However, most approaches to pain management including chronic opioid therapy involved siloed health care providers. There is also a lack of consensus around which elements of a systems-based model are critical and which resources are appropriate.

Aim

To develop collaborative care standards and recommendations for prevention and treatment of chronic pain, including a stepped care approach to acute and chronic pain.

Purpose

To propose evidence-based recommendations to the full Bree Collaborative on:

- Identifying areas within collaborative care that are unique to chronic pain.
- Best practices for recognizing and limiting the transition from acute and subacute pain to chronic, disabling pain (e.g., screening and appropriate interventions screened using a brief, validated instrument for psychosocial barriers to recovery).
- Managing and treating chronic pain over time using a systems approach to allow most patients to stay within a primary care model (e.g., effective use of resources, care management, stepped care interventions, patient advocacy and engagement).
- Self-management approaches to chronic pain.
- Addressing barriers to delivery of collaborative care (e.g., training, workforce).
- Identifying other areas of focus or modifying areas, as needed.

Duties & Functions

The Collaborative Care for Chronic Pain workgroup will:

- Research evidence-based and expert-opinion informed guidelines and best practices (emerging and established).
- Alignment with other Bree Collaborative recommendations (e.g., behavioral health integration).
- Consult relevant professional associations and other stakeholder organizations and subject matter experts for feedback, as appropriate.
- Meet for approximately nine months, as needed.
- Provide updates at Bree Collaborative meetings.
- Post draft report(s) on the Bree Collaborative website for public comment prior to sending report to the Bree Collaborative for approval and adoption.
- Present findings and recommendations in a report.
- Recommend data-driven and practical implementation strategies.
- Create and oversee subsequent subgroups to help carry out the work, as needed.
- Revise this charter as necessary based on scope of work.


Structure

The workgroup will consist of individuals confirmed by Bree Collaborative members or appointed by the chair of the Bree Collaborative or the workgroup chair.

The chair of the workgroup will be appointed by the chair of the Bree Collaborative.

The Bree Collaborative program director will staff and provide management and support services for the workgroup.

Less than the full workgroup may convene to: gather and discuss information; conduct research; analyze relevant issues and facts; or draft recommendations for the deliberation of the full workgroup. A quorum shall be a simple majority and shall be required to accept and approve recommendations to send to the Bree Collaborative.

Meetings

The workgroup will hold meetings as necessary. The program director will conduct meetings along with the chair, arrange for the recording of each meeting, and distribute meeting agendas and other materials prior to each meeting. Additional workgroup members to be added at the discretion of the chair.

<table>
<thead>
<tr>
<th>Name</th>
<th>Title</th>
<th>Organization</th>
</tr>
</thead>
<tbody>
<tr>
<td>Leah Hole-Marshall, JD (chair)</td>
<td>Medical Administrator</td>
<td>Washington Health Benefit Exchange</td>
</tr>
<tr>
<td>Ross Bethel, MD</td>
<td>Family Physician</td>
<td>Selah Family Medicine</td>
</tr>
<tr>
<td>Stu Freed, MD</td>
<td>Chief Medical Officer</td>
<td>Confluence Health</td>
</tr>
<tr>
<td>Andrew Friedman, MD</td>
<td>Physiatrist</td>
<td>Virginia Mason Medical Center</td>
</tr>
<tr>
<td>Lynn DeBar, PhD, MPH</td>
<td>Senior Investigator</td>
<td>Kaiser Permanente Washington Health Research Institute</td>
</tr>
<tr>
<td>Mark Murphy, MD</td>
<td>President</td>
<td>Washington Society of Addiction Medicine</td>
</tr>
<tr>
<td>Mary Kay O’Neill, MD, MBA</td>
<td>Partner</td>
<td>Mercer</td>
</tr>
<tr>
<td>Jim Rivard, PT, DPT, MOMT, OCS, FAAOMPT</td>
<td>President</td>
<td>MTI Physical Therapy</td>
</tr>
<tr>
<td>Kari A. Stephens, PhD</td>
<td>Assistant Professor - Psychiatry &amp; Behavioral Sciences</td>
<td>University of Washington Medicine</td>
</tr>
<tr>
<td>Mark Sullivan, MD, PhD</td>
<td>Professor, psychiatry; Adjunct professor, anesthesiology and pain medicine</td>
<td>University of Washington Medicine</td>
</tr>
<tr>
<td>Nancy Tietje</td>
<td>Patient Advocate</td>
<td></td>
</tr>
<tr>
<td>Emily Transue, MD, MHA</td>
<td>Associate Medical Director</td>
<td>Washington State Health Care Authority</td>
</tr>
<tr>
<td>Michael Von Korff, ScD</td>
<td>Senior Investigator</td>
<td>Kaiser Permanente Washington Health Research Institute</td>
</tr>
</tbody>
</table>
### Appendix C: Guideline and Systematic Review Search Results

<table>
<thead>
<tr>
<th>Source</th>
<th>Guidelines or Systematic Reviews</th>
</tr>
</thead>
</table>
(2015) Systematic Review: [Treatments for Fibromyalgia in Adult Subgroups](#)  
(2014) Systematic Review: [The Effectiveness and Risks of Long-Term Opioid Treatment of Chronic Pain](#)  
(2012) [Noncyclic Chronic Pelvic Pain Therapies for Women: Comparative Effectiveness](#)  
(2011) [Multidisciplinary Pain Programs for Chronic Noncancer Pain](#) |
| Cochrane Collection | (2015) Consultation liaison in primary care appears to improve mental health practice and outcomes for people with a mental disorder  
(2013) Collaborative care approaches for people with severe mental illness  
(2012) Collaborative care for people with depression and anxiety  
(2009) Psychosocial interventions for the prevention of disability following traumatic physical injury |
| Specialty Society Guidelines (via Guideline Clearinghouse including Choosing Wisely) | (2017) Department of Defense, Department of Veterans Affairs, Veterans Health Administration [VA/DoD clinical practice guideline for the management of posttraumatic stress disorder and acute stress disorder](#)  
(2016) Department of Defense, Department of Veterans Affairs, Veterans Health Administration [VA/DoD clinical practice guideline for the management of major depressive disorder](#)  
(2016) Institute for Clinical Systems Improvement: [Adult depression in primary care](#)  
(2015) Program in Evidence-based Care [The management of depression in patients with cancer](#)  
(2014) C17 Council [Guideline for primary antifungal prophylaxis for pediatric patients with cancer or hematopoietic stem cell transplant recipients](#)  
(2012) Expert Commentary [Primary Care Depression Guidelines and Treatment Resistant Depression: Variations on an Important but Understudied Theme](#) |
| Health Technology Assessment Program | (2017) [Chronic migraine and chronic tension-type headache](#)  
Treatment of chronic migraine with OnabotulinumtoxinA is a covered benefit with conditions. Treatment of chronic tension-type headache with OnabotulinumtoxinA is not a covered benefit. Treatment of chronic migraine or chronic tension-type headache with acupuncture, massage, trigger point injections, transcranial magnetic stimulation, or manipulation/manual therapy is not a covered benefit.  
(2016) [Spinal injections](#)  
Spinal injections are a covered benefit with conditions.  
(2010) [Spinal cord stimulation](#)  
Spinal Cord Stimulation for chronic neuropathic pain is not a covered benefit.  
(2009) [Electrical neural stimulation (ENS)](#)  
Electrical Neural Stimulation is a non-covered benefit. This decision applies to use of durable medical equipment ENS device and supplies outside of medically supervised facility settings (e.g. in home use).  
(2008) [Discography](#)  
Discography for patients with chronic low back pain and lumbar degenerative disc disease is not a covered benefit, with exceptions by diagnosis. |
| Centers for Disease Control and Prevention | (2016) Centers for Disease Control and Prevention: [CDC guideline for prescribing opioids for chronic pain](#) |
Acupuncture, cognitive behavioral therapy, mindfulness-based stress reduction, tai chi, and yoga  
(2011) *Management Options for Low Back Pain Disorders* |
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>BMJ Clinical Evidence Systematic Overview</td>
<td>0 systematic reviews for collaborative care</td>
</tr>
</tbody>
</table>
| Veterans Administration Evidence-based Synthesis Program | (2017) *Evidence Brief: Effectiveness of Models Used to Deliver Multimodal Care for Chronic Musculoskeletal Pain*  
### Mind-body therapies

- **Cognitive behavioral therapy (CBT)**: CBT helps people resume life activities, overcome fears and concerns related to chronic pain, and develop pain management skills such as relaxation, breathing, attention diversion and developing new ways of thinking about and experiencing pain. MBSR helps participants learn to better manage pain through diverse techniques such as guided meditation, gentle yoga, and breathing exercises.

<table>
<thead>
<tr>
<th>Health care resources</th>
<th>Description</th>
<th>Readily available in your setting?</th>
<th>If NO, what can be done to enhance availability?</th>
</tr>
</thead>
<tbody>
<tr>
<td>CBT for insomnia (CBT-I)</td>
<td>Cognitive behavioral therapy addressing sleep difficulties. Improves restorative sleep among persons with chronic pain. Therapy can be provided in-person or via on-line programs that include expert guidance.</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Physical therapy (PT)</td>
<td>PT includes strengthening and flexibility exercises, manual therapy, posture awareness, and body mechanics instruction. PTs also help patients understand underlying causes of their pain. Some therapists offer MBSR therapy. PT’s gradually increase the intensity of active exercises and educate patients about how CNS hypersensitivity contributes to chronic pain.</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Occupational therapy (OT)</td>
<td>OT is the scientifically based use of purposeful activity to maximize independence, prevent disability, and maintain health. The role of OT in pain management includes education in pacing, body mechanics, ergonomic assessments, and proactive problem solving to support engagement in daily activities.</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Chiropractic</td>
<td>Within the pain management environment, Doctors of chiropractic evaluate patients to create a conservative, non-operative, drug-less treatment plan. Understanding the central nervous system relationship to chronic pain, chiropractors address pain and physical dysfunction through the use of adjustments/manipulation, exercise and nutrition. Source: Washington State Chiropractic Association via email</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Acupuncture</td>
<td>Acupuncture involves stimulating specific points on the body. This is most often done by inserting thin needles through the skin, to cause a change in the physical functions of the body. Source: <a href="https://effectivehealthcare.ahrq.gov/health-topics/acupuncture">https://effectivehealthcare.ahrq.gov/health-topics/acupuncture</a></td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>Massage</td>
<td>Massage therapy encompasses many different techniques. In general, therapists press, rub, and otherwise manipulate the muscles and other soft tissues of the body. They most often use their hands and fingers, but may use their forearms, elbows, or feet. Source: <a href="https://nccih.nih.gov/health/massage">https://nccih.nih.gov/health/massage</a></td>
<td>No</td>
<td>Yes</td>
</tr>
</tbody>
</table>
### Appendix D (cont’d): Enhanced Chronic Pain Care Resource Grid – Self-Management support resources

#### Health Care Setting/System Assessment to Enhance Availability of Resources for Patients

<table>
<thead>
<tr>
<th>Health care resources</th>
<th>Explanation</th>
<th>Readily available in your setting?</th>
<th>If NO, what can be done to enhance availability?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Physiatry/Rehabilitation Medicine</td>
<td>Physiatrists evaluation patients and create individualized, non-operative treatment plans, including PT and OT, medications, and orthotic devices if likely to be beneficial. They develop a care plan for managing pain and resuming life activities.</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Integrative therapies: yoga, hypnosis, tai-chi</td>
<td>Diverse therapies that seek to reduce pain, improve mood, enhance well-being, reduce stress, improve function and abilities to do life activities, provide a greater sense of control over life and pain.</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Care Manager for chronic pain</td>
<td>Care managers identify and work with chronic pain patients with major life activity impacts more likely to have unfavorable outcomes. They assess patient needs and work with patients to identify their personal goals and develop a care plan. They help connect patients with resources to implement their plan, including self-management support services, and coordinate care across providers. The follow-up with patients over time to assess progress, to adjust care plans as needed, and to help patients overcome barriers to achieving their goals.</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Note: Pain BC has a website with a guide to diverse resources that support chronic pain self-management. Access the Pain BC website via this link: <a href="https://www.painbc.ca/chronic-pain/recommended-resources">https://www.painbc.ca/chronic-pain/recommended-resources</a></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Educational materials on chronic pain self-management</td>
<td>Educates patients about effective chronic pain self-management approaches. Diverse resources are available via Pain BC: <a href="https://www.painbc.ca/sites/default/files/PainBC-PainToolbox-2016-Digital.pdf">https://www.painbc.ca/sites/default/files/PainBC-PainToolbox-2016-Digital.pdf</a></td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Support groups and workshops for chronic pain self-management</td>
<td>Provides guidance and support for effective chronic pain self-management and for problem-solving</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Yoga/movement classes</td>
<td>Teaches gentle stretching, relaxation, breathing and movement skills</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>Mindfulness meditation and relaxation/breathing training</td>
<td>Teaches mindfulness mediation, relaxation and deep breathing skills</td>
<td>No  Yes</td>
<td></td>
</tr>
<tr>
<td>E-health tools for chronic pain self-management</td>
<td>Provides access to diverse resources (including MBSR, ACT, CBT, CBT-I therapies) via on-line services (apps and websites). A list of links is available on the Pain BC website: <a href="https://www.painbc.ca/recommended-apps-help-manage-persistent-pain">https://www.painbc.ca/recommended-apps-help-manage-persistent-pain</a></td>
<td>No  Yes</td>
<td></td>
</tr>
</tbody>
</table>
Appendix E: Managing Complex Pain Infographic – Rewiring the Pain Neuromatrix

Rewiring The Pain Neuromatrix

Movement & Body Awareness Strategies
- Physical therapy
- Regular physical activity (walking, water exercise, gardening, etc.)
- Mind/body practices (yoga, tai chi, etc.)
- Ergonomics/body movement awareness (biodynamics)
- Assistive devices and Environmental accommodations

Develop & Improve Pain Management Skills
- Pain Psychology Therapies: CBT, MBSR & ACT
  May include:
  - Understanding pain
  - Relaxation skills (progressive muscle relaxation, body scan, guided imagery, & biofeedback)
    - Activity/rest cycling (building activity tolerance)
  - Pleasant activity scheduling
    - Attentional awareness & distraction techniques
      - Challenging distorted thinking & calming self-statements
      - Managing your moods

Integrative Health Practices
- Massage
- Acupuncture
- Chiropractic and Osteopathic care (spinal manipulation)

Common Conventional Medical Treatment Options
- Pain medications & topical products
- Injections
- Surgery
- TENS Unit
- Heat & ice
REVERSING THE PERSISTENT PAIN CYCLE

First Line Recommendations / Active Approaches

- **Develop & Improve Pain Management Skills**
  - Understanding pain
  - Activity / rest cycling (building activity tolerance)
  - Relaxation skills (progressive muscle relaxation, body scan, guided imagery, & biofeedback)
  - Pleasant activity scheduling
  - Attentional awareness & distraction techniques
  - Challenging distorted thinking & calming self-statements
  - Managing your moods
  - Pain Psychology Therapies: Cognitive Behavioral Therapy, Mindfulness Based Stress Reduction, & Acceptance and Commitment Therapy

- **Movement & Body Awareness Strategies**
  - Physical therapy
  - Regular physical activity (e.g., walking, water exercise, gardening, etc.)
  - Mind / body practices (e.g., yoga, tai chi, etc.)
    - Ergonomics / body movement awareness (i.e., biodynamics)
    - Assistive devices and environmental accommodations

**PAIN**

**Pain Amplifiers**
- Sleep problems
- Stress, anxiety, depression
- Unhealthy eating and weight
- Drug, alcohol, and tobacco use

**Pain Causes**
- Disease
- Accident or injury
- Nervous system sensitivity

**RESTRICTED ACTIVITY & AVOIDANCE**

**FEAR, WORRY, LESS CONFIDENCE**

**SECOND LINE TREATMENT / PASSIVE APPROACHES**

- **Integrative Health Practices**
  - Massage
  - Acupuncture
  - Chiropractic and Osteopathic care (spinal manipulation)

- **Common Conventional Medical Treatment Options**
  - Pain medications & topical products*
  - Injections*
  - Surgery*
  - TENS Unit
  - Heat & ice

* Limited effect on long term functioning use judiciously. Higher risk, limited benefit, less evidence it helps patients long term.
References


Adopted by the Bree Collaborative, January 23, 2019.


